

## Message Text

PAGE 01 USUN N 01869 180002 Z

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ACTION IO-13

INFO OCT-01 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01

AID-20 L-03 CIAE-00 DODE-00 PM-09 H-02 INR-10 NSAE-00

NSC-10 PA-03 PRS-01 SS-15 USIA-12 EB-11 COME-00 ABF-01

OMB-01 TRSE-00 IGA-02 RSR-01 /183 W  
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TO SECSTATE WASHDC 8033

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E. O. 11652: NA

TAGS: EGEN

SUBJ: 54 TH ECOSOC-- ECONOMIC ASSISTANCE TO ZAMBIA  
(ITEM 28)

REF: STATE 093783

1. SUMMARY. SIR ROBERT JACKSON REPORTED ON HIS RECENT FACT-FINDING TRIP TO ZAMBIA AND DISCUSSED THE DIFFICULTIES FACED BY THAT COUNTRY BECAUSE OF THE CLOSURE OF ITS BORDER WITH SOUTHERN RHODESIA. US MADE STATEMENT IN SUPPORTING DRAFT RES E/ AC.6/ L498/ REV1.,

AS INSTRUCTED REFTEL, AND THE ECONOMIC COMITE THEN CONCLUDED CONSIDERATION OF ALL ITEMS ON ITS AGENCY BY ADOPTING THIS RES UNANIMOUSLY. END SUMMARY

2. SIR ROBERT SAID THAT HE WAS IMPRESSED BY THE REMARKABLE PROGRESS MADE IN ZAMBIA SINCE HIS LAST TRIP THERE IN 1967. THE MACHINERY OF GOVERNMENT HAS BEEN MODIFIED EFFECTIVELY TO MEET THE CRISIS AND NOW THE PROCEDURES OF THE UN AND THE GOVERNMENT MUST BECOME INTEGRATED. TO THIS END AN OFFICIAL FROM THE ZAMBIAN MISSION TO THE UN WILL WORK IN SIR ROBERT'S OFFICE. SIR ROBERT POINTED OUT THAT ALL UN MEMBERS SHOULD BE GRATEFUL FOR THE GREAT BURDEN BEING CARRIED BY ZAMBIA AND THAT ALL MEM-  
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PAGE 02 USUN N 01869 180002 Z

BERS OF THE UN HAVE RESPONSIBILITY TO SHARE THE COSTS OF APPLYING THE SANCTIONS AGAINST SOUTHERN RHODESIA. THE DIFFICULTIES WILL BE IN THE NEXT THREE YEARS BEFORE THE TANZANIA-ZAMBIA RAILROAD IS COMPLETED.

3. SIR ROBERT CITED 3 SPECIFIC PROBLEMS: 1) ESTABLISHMENT OF IMPORT LICENSING PROCEDURES TO ALLEVIATE PRESSURE ON BOTH FOREIGN EXCHANGE AND TRANSPORT INFRASTRUCTURE WHILE SEEKING TO BUILD UP STRATEGIC RESERVES; 2) DEVELOPING OPTIMUM UTILIZATION OF AVAILABLE RESOURCES, FOR WHICH THE UN COULD PROVIDE SOME PLANNING ASSISTANCE; AND 3) THE NEED FOR AN UPDATED REVIEW OF THE SITUATION IN EARLY JULY WHEN IT WILL BE POSSIBLE TO FORECAST THE NEED FOR FOREIGN ASSISTANCE IN THE REMAINDER OF 1973 AND IN 1974. SIR ROBERT WILL RETURN TO ZAMBIA IN JULY. HE ALSO SAID THAT ANY APPEALS WILL BE FOR ONLY ESSENTIAL NEEDS AND THAT THE NEED FOR SPECIAL ASSISTANCE SHOULD BE ELIMINATED WITHIN 3 YEARS.

4. SWEDEN, DENMARK, FINLAND, TURKEY, FRANCE, AND UK THANKED SIR ROBERT FOR HIS REPORT. SWEDEN ANNOUNCED \$6 MILLION IN AID TO ZAMBIA IN FISCAL '73-74 AND THE UK ANNOUNCED A FURTHER ONE MILLION POUNDS IN ASSISTANCE. AMB SANTA CRUZ ( CHILE) THEN SAID HE HOPED THE ENTIRE INTERNATIONAL COMMUNITY WILL ASSIST ZAMBIA IN THE ALLEVIATION OF THE DIFFICULTIES POSED BY THE CLOSURE OF THE BORDER.

5. US DEL ZAGORIN MADE FOLLOWING STATEMENT:

" MY DELEGATION SUPPORTS AND JOINS IN WHAT WE HOPE WILL BE UNANIMOUS APPROVAL OF THIS RESOLUTION REGARDING ECONOMIC ASSISTANCE TO ZAMBIA. I WISH TO ADD THE FOLLOWING COMMENT, MR. CHAIRMAN. THIS RESOLUTION IS SIMILAR IN MOST RESPECTS TO SECURITY COUNCIL RESOLUTION 329(1973) WHICH WE ALSO SUPPORTED. AT THE TIME OF THE ADOPTION OF SECURITY COUNCIL RESOLUTION 329 THE US REPRESENTATIVE NOTED THAT THE US WOULD NOT INTERPRET THE SECURITY COUNCIL RESOLUTION AS REQUIRING THAT THE SPECIALIZED AGENCIES UNDERTAKE COMMITMENTS FOR PROJECTS AND PROGRAMS WITHOUT REGARD TO THE ONGOING COMMITMENTS OF THESE ORGANIZATIONS OR THE RESOURCES AVAILABLE TO THEM. IT WAS EXPLAINED AT THAT TIME, AND I WISH NOW SIMPLY TO REITERATE, THAT ANY OTHER INTERPRETATION COULD ESTABLISH SERIOUS PRECEDENTS DETRIMENTAL TO UNCLASSIFIED

PAGE 03 USUN N 01869 180002 Z

MANY BENEFICIARY GOVERNMENTS WHO RECEIVE ASSISTANCE THROUGH THE ACTIVITIES OF THESE AGENCIES. AT THE SAME TIME, IT IS CLEAR THAT UNDER THEIR REGULAR PROCEDURES MULTILATERAL AGENCIES-- AND SIR ROBERT HAS IN HIS STATEMENT REFERRED TO THE IMF, THE IBRD AND THE UNDP-- ARE CURRENTLY DEALING WITH PROGRAMS OF ADDITIONAL ASSISTANCE TO ZAMBIA. FINALLY, MAY I JOIN OTHERS IN EXPRESSING APPRECIATION TO SIR ROBERT FOR HIS EXCELLENT AND ILLUMINATING REPORT HE GAVE TO US THIS MORNING."

6. AMB SANTA CRUZ RESPONDED TO US STATEMENT BY SAYING THAT, AS FAR AS THE SPECIALIZED AGENCIES ARE CONCERNED, CLEARLY ONE CANNOT DISROBE ONE SAINT TO ROBE ANOTHER. HE UNDERSTOOD THE LIMITATIONS OF THE SPCCIALIZED AGENCIES IN PROVIDING

TECHNICAL ASSISTANCE AND SAID THAT NO OTHER BENEFICIARY STATE WOULD BE DEPRIVED BY PASSAGE OF THIS RES.

7. SIR ROBERT SPOKE AGAIN TO DISCUSS NEED OF ZAMBIA FOR FOREIGN ASSISTANCE. THERE IS A NEED FOR EXPERTS TO HELP WITH IMPORT SUBSTITUTION, TRANSPORT PLANNING, AND IN THE PORTS, OF WHICH PETERSON SAYS UNDP COULD PROVIDE 10 IN THE FIRST INSTANCE. IN ADDITION, THERE IS A NEED FOR 1) ROLLING STOCK FOR THE RAILROAD, NOW THE SUBJECT OF BILATERAL NEGOTIATIONS WITH A DONOR NATION; 2) TRAINING OF TRUCK DRIVERS AND TRAINING SIMULATORS; AND, 3) TELECOMMUNICATIONS EQUIPMENT TO HELP IN COMMUNICATIONS BETWEEN LUASKA AND THE PORTS. THERE ARE A GREAT NUMBER OF TACTICAL PROBLEMS TO BE FACED, PARTICULARLY IN THE PORTS.

8. ZAMBIAN OBSERVER SAID THAT HE WOULD NOT INTERPRET THE REMARKS OF THE US AS A NEW RESTRICTION ON THE ACTIVITIES OF THE SPECIALIZED AGENCIES, AND THAT ZAMBIA LOOKS FORWARD TO WORKING DIRECTLY WITH THE US IN THE AREA OF TECHNICAL ASSISTANCE. HE ALSO EXPRESSED GRATITUDE FOR THE ECONOMIC ASSISTANCE BEING PROVIDED BY THE UK BUT SAID THAT THERE IS REAL NEED FOR GREATER POLITICAL HELP FROM THE UK TO SOLVE WHAT IS ESSENTIALLY A POLITICAL PROBLEM

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